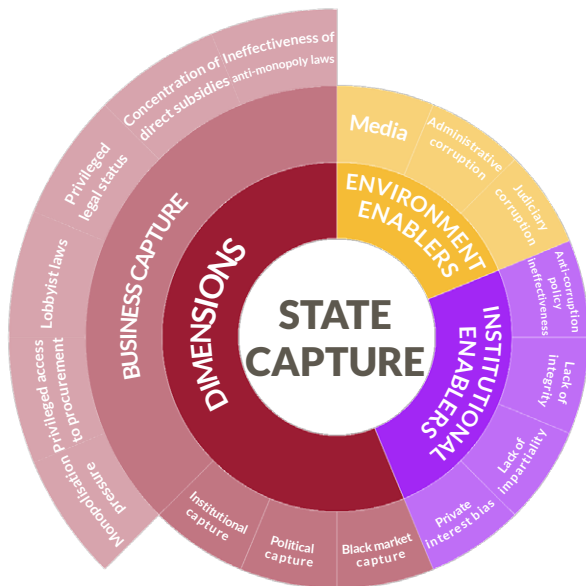


# Empowering EU against state capture through a new monitoring tool

State Capture Estimation and Monitoring of Anticorruption Policies at the Sectoral level (**SCEMAPS**) is designed to contribute to the fight against corruption in the EU by delivering impact on multiple levels and providing for long-term sustainability. The initiative will develop and implement an integrated risk assessment tool for estimating state capture and monitoring of anti-corruption policies at the sectoral level in Bulgaria, Italy, Romania, and Spain. The approach is innovative and triangulates survey data, company data and data on public procurements, and media contents. It will allow EU authorities

to build evolving, risk-responsive instruments to assess and tackle corruption and capture risks in regulatory heavy areas and industries. The **SCEMAPS Mapping Report** analyses the policy, market, institutional, technical and data availability aspects related to state capture assessment in the four European countries and in the three economic sectors selected for the analysis: wholesale of solid, liquid and gaseous fuels; wholesale of pharmaceutical goods; and construction. As a next step, the **SCEMAPS** initiative will engage in the implementation of the **State Capture Assessment Diagnostics (SCAD)** methodology. SCAD describes state capture as institutionalisation of corruption relations, which lead to virtual privatisation of governance, delivering systematically and permanently private goods to the captors (or privatisers) of the government functions. State capture is also defined as the abuse of good governance rules in the process of drafting, adoption and enforcement of the rules themselves (including the laws) in favour of a small number of captors at the expense of society and business at large. SCAD models the abuse efforts by the business through national level indicators, which reflect monopolisation pressure and ineffectiveness of antimonopoly laws.



*State Capture assessment diagnostics model  
(Stoyanov, A, A. Gerganov & T. Yalamov, 2019)*

## CASES OF CORRUPTION AND STATE CAPTURE IN THE MEDIA



### BULGARIA

- “Apartamentgate” and other scandals threaten the results of the European elections in Bulgaria ([Osservatorio Balcani e Caucaso, 22 May 2019](#)).
- Corruption offences connected to the football matches are among the highlights of the public discussions ([Reuters, 15 October 2019](#)).
- An investigation into the insolvency of Cororate Commercial Bank (KTB) shows the link to the failed South Stream gas pipeline project ([Anti-corruption Fund, 18 October 2019](#)). The link was also revealed in the *The Kremlin Playbook* ([CSIS/CSD, 13 October 2016](#)).
- Five out of six **guesthouses** in Bulgarian resort town linked to local officials ([Bivol, 21 June 2019](#))

### ITALY



- “Russiagate” scandal on corruptive activities to fund the League party through **Russian oil deals** ([The Guardian, 11 July 2019](#)).
- The **Italian oil multinational company** (Eni) is alleged to be involved in corruptive activities regarding awarding licenses in Congo ([Saharareporters, 10 October 2019](#)).
- The president of **Anac** (Anti-corruption authority) has presented the **dossier** “Corruption in Italy in the 2016-2019 three-year period: numbers, places and counterparts of the underworld” ([En24, 17 October 2019](#)).

- The governing party faced a no-confidence vote after claims of corruption and alleged attacks on the rule of law ([The New York Times, 10 October 2019](#)).
- Romania's anti-corruption referendum explained ([Euractiv.com, 24 May 2019](#))
- Former mayor to serve a sentence for abuse of office for the illegal construction of an apartment complex on the Black Sea ([EU-OCS, 9 May 2019](#)).
- Patients of eight hospitals in Bucharest affirm they had to pay bribes to doctors and medical staff ([Romania Insider, 25 September 2019](#)).
- The head of the Social Democratic Party (PSD) has been imprisoned for corruption, having two party members paid by public agencies for fake jobs ([BBC News, 27 May 2019](#)).



- Follow-up on the "Lezo case" of 2018 is currently resulting in a new corruption scandal, involving one of the major Spanish economic players on the construction market ([EuroWeekly, 29 September 2019](#)).
- Several other construction companies have also been investigated because of their shady connections to public administrations and political parties ([Costa Levante News, 24 May 2019](#)).

## LATEST DEVELOPMENTS IN THE ANTI-CORRUPTION POLICIES

- The importance of anti-corruption monitoring is notes in the "EU Action against corruption - Exchange of views" ([Brussels, 27 September 2019](#)).
- Transparency International suggests the set up of an EU-wide independent ethics body to ensure political integrity of the nominees of potential Commissioners ([Transparency International EU, 8 October 2019](#)).

## EVENTS AND PUBLICATIONS BY SCEMAPS MEMBERS



### CSD, Bulgaria

Publishing [report on illicit cigarette trade along the Balkan route](#) with a focus on corruption vulnerabilities in law enforcement and revenue agencies, presented at an [international conference](#) in Sofia, Bulgaria

18 October 2019

### Expert Forum, Romania

Debate in Brussels. [The profile of political clientelism in Eastern Europe: the comparative cases of Romania, Moldova and Georgia](#)

16 September 2019



### Civio, Spain

[Challenging the lack of information on energy bills to at-risk individuals and families](#)

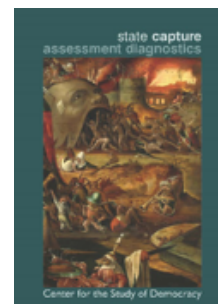
12 July 2019



### CSD, Bulgaria

[State Capture Assessment Diagnostics report](#)

26 June 2019



Project members:



This document is funded by the European Union's Internal Security Fund – Police. The content of this publication represents the views of the author only and is his/her sole responsibility. The European Commission does not accept any responsibility for use that may be made of the information it contains.